10: Puget Sound Shrimp Policy Review – (Briefing/Public Hearing)

TABLE OF CONTENTS

	Page
Decision Page (Green Sheet)	1
Policy C-3610 (Draft 9-6-12)	
Option 1	5
Option 2	6
Commercial Advisor Group Spot Shrimp Allocation Recommendation	7
Recreational Advisor Group Spot Shrimp Allocation Recommendation	8

"GREEN SHEET"

Meeting dates: November 9, 2012, Commission Meeting

Agenda item #10: Puget Sound Shrimp Policy Review – (Briefing/Public Hearing)

Staff Contact: Rich Childers, Puget Sound Shellfish Manager

Presenter/s: Rich Childers, Puget Sound Shellfish Manager

Background:

This agenda item is a continuation of the Commission process to review and update the Puget Sound shrimp fishery policy C-3610 and C-3008. Staff will brief the Commission on the following:

- 1. Review and analysis of four spot shrimp fishery management options.
- 2. Policy language for achieving allocation objectives for each spot shrimp management option if harvest quotas change.
- 3. Draft language for a Puget Sound shrimp policy that includes fishery management objectives and resource conservation principles.

Policy issue(s)	you are bringing	ng to the for	consideration:
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None, briefing only

Public involvement process used and what you learned:

None, briefing only

Action requested (identify the specific Commission decisions you are seeking):

None, briefing only

Draft motion language:

None

Justification for Commission action:

N/A

Communication Plan:

Agency web site, news releases

FISH AND WILDLIFE COMMISSION POLICY DECISION (DRAFT 9-6-12)

LICY NUMBER: C-3610
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mination Date: (if applicable)
roved:
Washington Fish and Wildlife Commission
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Purpose

The purpose of this policy is to provide the Washington Department of Fish and Wildlife (Department) policy direction in meeting the dual mission of preserving, protecting, and enhancing fish and wildlife and their habitats while providing fish and wildlife related recreational and commercial opportunities as it relates to the Puget Sound shrimp resource.

Definition and Intent

This policy provides guidance for state managed fisheries for spot shrimp (*Pandalus platyceros*), coonstripe shrimp (*Pandalus hypsinotus*), dock shrimp (*Pandalus* danae), and pink shrimp (*Pandalus eous*) in Washington State waters east of the Bonilla-Tatoosh line (shrimp management regions 1-6 WAC 220-52-051). In establishing this policy direction for Puget Sound, the Fish and Wildlife Commission considered the state-wide harvest of shrimp from the perspective of meeting the needs of the consumer, the commercial harvesters, and the recreational fishers of Washington.

General Policy Statement

The Department shall promote a healthy and sustainable population of pandalid shrimp in Puget Sound and work cooperatively with the Tribal Co-Managers in structuring management measures to ensure a healthy and sustainable resource and achieves a fair sharing of the harvestable resource.

Policy Guidelines

- Preserve, protect, and perpetuate Puget Sound pandalid shrimp resources and associated habitat.
- Provide for shrimp trawl and shrimp pot fisheries in a manner that is consistent with resource conservation goals.
- Allocate the harvest opportunity between state and treaty Indian fisheries consistent with applicable federal court orders.

- Monitor all non-Indian recreational and commercial shrimp harvests for accurate catch accounting.
- Manage Puget Sound shrimp fisheries conservatively until fishery impacts to stock abundance are better understood.
- Obtain biological and stock assessment information to improve the Department's understanding of the effectiveness of the current harvest management strategy and quotas.
- Work with stakeholders to develop legislation that implements a voluntary program that allows for converting commercial trawl licenses to pot fishery licenses specific for the harvest of non-spot shrimp *Pandalus hypsinotus* and *Pandalus* danae.
- Work with stakeholders to develop legislation that implements a industry funded commercial pot fishery license buy-back program with an objective of reducing the number of licenses.
- Pursue communication, education, and enforcement strategies to enhance compliance with regulations and reduce gear loss.
- Provide easily accessible information to the public regarding recreational fishery rules including website information, and pages in the sport pamphlet devoted to information regarding the rules that govern this fishery.
- Adopt provisions of this policy for a minimum of five years,

Regional Management Strategies for the Spot Shrimp Pot Fishery

The management intent is to provide for meaningful and stable recreational and commercial fisheries and to focus the commercial fishery in the areas that are less accessible to recreational fishers. Shrimp

Four spot shrimp fishery management options are being considered by the commission

Management Strategy for the Non-Spot Shrimp Pot Fishery

The Puget Sound recreational non-spot shrimp pot fishery will be managed to take up to 20% of the state quota. The commercial non-spot pot fishery will be managed for the remaining state quota of non-spot shrimp.

Management Strategy for the Non-Spot Shrimp Trawl Fishery

The shrimp trawl fishery will be managed for the exclusive benefit of the commercial fishery and will be restricted to Regions 1 and 3. The trawl fishery will be designed and regulated to harvest non-spot pandalid shrimp only.

Option 1 (Option 1 essentially represents the current policy management strategy with an overall general allocation objective included)

Spot Shrimp Harvest Management and Allocation Objectives

General Allocation Objective

The Puget Sound recreational spot shrimp fishery will be managed for an annual harvest allocation of 50% of the combined state spot shrimp quota for all management regions. The state commercial spot shrimp fishery shall be provided harvest opportunity for the remaining 50% of the state's overall quota.

Regional Allocation Guidelines

Recreational fisheries will be designed to take a percentage of the state's spot shrimp quota from each management region. To achieve the general 50%-50% allocation objective, recreational harvest greater or less than the regional percentage can occur.

- **Region 1 -** Managed to provide commercial and recreational harvest opportunity. The recreational fishery will be structured to harvest 15% of the state quota annually.
- **Region 2 -** Managed to provide commercial and recreational harvest opportunity. The recreational fishery will be structured to harvest 60% of the state quota annually.
- **Region 3 -** Managed to provide commercial and recreational harvest opportunity. The recreational fishery will be structured to harvest 15% of the state quota annually. The state shrimp fishery in the Discovery Bay Shrimp District will be managed for the exclusive benefit of the recreational fishery.
- **Region 4 -** Managed to provide commercial and recreational harvest opportunity. The recreational fishery will be structured to harvest 60% of the state quota annually.
- **Region 5 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the state quota annually.

Region 6 - Managed to provide commercial and recreational harvest opportunity. The recreational fishery will be structured to harvest 40% of the state quota annually.

Option 1 Final: Commerical and recreational harvest allocation based on 2012 spot shrimp quota									
Management Region	Total Quota	State Share	Recreational Harvest	Commercial Harvest	Total Harvest	Percent Recreational	Percent Commercial	Estimated Days Recreational	
Region 1	92,000	46,000	6,900	39,100	46,000	15%	85%	6	
Region 3	176,000	88,000	13,200	74,800	88,000	15%	85%	68	
Region 3 Discovery Bay SD	4,000	2,000	2,000	0	2,000	100%	0%	4	
Region 1 & 3 Total	272,000	136,000	22,100	113,900	136,000				
percentage			16%	84%					
Region 2	51,000	25,500	15,300	10,200	25,500	60%	40%	2	
Region 4	20,000	10,000	6,000	4,000	10,000	60%	40%	2	
Region 5	170,000	85,000	85,000	0	85,000	100%	0%	4	
Region 6	8,000	4,000	1,600	2,400	4,000	40%	60%	2	
Region 2,4,5 & 6 Total	249,000	124,500	107,900	16,600	124,500				
percentage			100%	0%					
Grand Total	521,000	260,500	130,000	130,500	260,500				
percentage			50%	50%					

Option 2 -

Spot Shrimp Harvest Management and Allocation Objectives

General Allocation Objective

The Puget Sound recreational spot shrimp fishery will be managed for an annual harvest allocation of 65% of the combined state spot shrimp quota for all management regions. The state commercial spot shrimp fishery shall be provided harvest opportunity for the remaining 35% of the state's overall quota.

Regional Allocation Guidelines

Recreational fisheries will be designed to take a percentage of the state's spot shrimp quota from each management region. To achieve the 65%-35% general allocation objective, recreational harvest greater or less than the regional percentage can occur. Commercial and recreational allocation within Regions 1 and 3 will be adjusted annually by equal percentage points to ensure the Puget Sound general allocation objective of 65%-35% is attained.

- **Region 1 -** Managed to provide recreational and commercial and harvest opportunity. The recreational fishery will be structured to harvest 65% of the state quota. The state commercial spot shrimp fishery shall be provided harvest opportunity for the remainder of the state quota.
- **Region 2 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the state's quota. Commercial harvest openings can occur in Region 2 after the recreational season is completed, with a maximum harvest of 10% of the state quota.
- **Region 3 -** Managed for the primary benefit of the commercial fishery. The recreational fishery will be structured to harvest 15% of the state quota. The state shrimp fishery in the Discovery Bay shrimp district will be managed for the exclusive benefit of the recreational fishery.
- **Region 4 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the state's quota. Commercial harvest openings can occur in Region 4 after the recreational season is completed, with a maximum harvest of 10% of the state quota.
- **Region 5 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the State's quota. Commercial harvest openings can occur in Region 5 after the recreational season is completed, with a maximum harvest of 5% of the state quota.
- **Region 6 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the State's quota. Commercial harvest openings can occur in Region 6 after the recreational season is completed, with a maximum harvest of 10% of the state quota.

Management Region	Total Quota	State Share	Recreational Harvest	Commercial Harvest	Total Harvest	Percent Recreational	Percent Commercial	Estimated Days Recreational
Region 1	92,000	46,000	29,900	16,100	46,000	65%	35%	26
Region 3	176,000	88,000	13,200	74,800	88,000	15%	85%	68
Region 3 Discovery Bay SD	4,000	2,000	2,000	0	2,000	100%	0%	4
Region 1 & 3 Total	272,000	136,000	45,100	90,900	136,000			
percentage			33%	67%				
Region 2	51,000	25,500	25,500	0	25,500	100%	0%	3
Region 4	20,000	10,000	10,000	0	10,000	100%	0%	4
Region 5	170,000	85,000	85,000	0	85,000	100%	0%	4
Region 6	8,000	4,000	4,000	0	4,000	100%	0%	5
Region 2,4,5 & 6 Total	249,000	124,500	124,500	0	124,500			
percentage			100%	0%				
Grand Total	521,000	260,500	169,600	90,900	260,500			
percentage			65%	35%				

Commercial Advisor Group Spot Shrimp Allocation Recommendation

Spot Shrimp Harvest Management and Allocation Objectives

Regional Allocation Guidelines

Recreational fisheries will be designed to take a percentage of the state's spot shrimp quota from each management region.

- **Region 1 -** Managed to provide recreational and commercial and harvest opportunity. The recreational fishery will be structured to harvest 20% of the state quota. The state commercial spot shrimp fishery shall be provided harvest opportunity for the remainder of the state quota.
- **Region 2 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the state's quota. Commercial harvest openings can occur in Region 2 after the recreational season is completed, with a maximum harvest of 10% of the state quota.
- **Region 3 -** Managed for the primary benefit of the commercial fishery. The recreational fishery will be structured to harvest 12% of the state quota. The state shrimp fishery in the Discovery Bay shrimp district will be managed for the exclusive benefit of the recreational fishery.
- **Region 4 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the state's quota. Commercial harvest openings can occur in Region 4 after the recreational season is completed, with a maximum harvest of 10% of the state quota.
- **Region 5 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the State's quota. Commercial harvest openings can occur in Region 5 after the recreational season is completed, with a maximum harvest of 5% of the state quota.
- **Region 6 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the State's quota. Commercial harvest openings can occur in Region 6 after the recreational season is completed, with a maximum harvest of 10% of the state quota.

Commercial Advisors Recommendation: Commerical and recreational harvest allocation based on 2012 spot shrimp quota									
Management Region	Total Quota	State Share	Recreational Harvest	Commercial Harvest	Total Harvest	Percent Recreational	Percent Commercial	Estimated Days Recreational	
Region 1	92,000	46,000	9,200	36,800	46,000	20%	80%	8	
Region 3	176,000	88,000	10,560	77,440	88,000	12%	88%	54	
Region 3 Discovery Bay SD	4,000	2,000	2,000	0	2,000	100%	0%	4	
Region 1 & 3 Total	272,000	136,000	21,760	114,240	136,000				
percentage			16%	84%					
Region 2	51,000	25,500	25,500	0	25,500	100%	0%	3	
Region 4	20,000	10,000	10,000	0	10,000	100%	0%	4	
Region 5	170,000	85,000	85,000	0	85,000	100%	0%	4	
Region 6	8,000	4,000	4,000	0	4,000	100%	0%	5	
Region 2,4,5 & 6 Total	249,000	124,500	124,500	0	124,500				
percentage			100%	0%					
Grand Total	521,000	260,500	146,260	114,240	260,500				
percentage			56%	44%					

Recreational Advisor Group Spot Shrimp Allocation Recommendation

Spot Shrimp Harvest Management and Allocation Objectives

General Allocation Objective

The Puget Sound recreational spot shrimp fishery will be managed for an annual harvest allocation of 75% of the combined state spot shrimp quota for all management regions. The state commercial spot shrimp fishery shall be provided harvest opportunity for the remaining 25% of the state's overall quota.

Regional Allocation Guidelines

Recreational fisheries will be designed to take a percentage of the state's spot shrimp quota from each management region. To achieve the 75%-25% general allocation objective, recreational harvest greater or less than the regional percentage can occur. Commercial and recreational allocation within Regions 1 and 3 will be adjusted annually by equal percentage points to ensure the Puget Sound general allocation objective of 75%-25% is attained.

- **Region 1 -** Managed to provide recreational and commercial and harvest opportunity. The recreational fishery will be structured to harvest 90% of the state quota. The state commercial spot shrimp fishery shall be provided harvest opportunity for the remainder of the state quota.
- **Region 2 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the state's quota. Commercial harvest openings can occur in Region 2 after the recreational season is completed, with a maximum harvest of 10% of the state quota.
- **Region 3 -** Managed for the primary benefit of the commercial fishery. The recreational fishery will be structured to harvest 30% of the state quota. The state shrimp fishery in the Discovery Bay shrimp district will be managed for the exclusive benefit of the recreational fishery.
- **Region 4 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the state's quota. Commercial harvest openings can occur in Region 4 after the recreational season is completed, with a maximum harvest of 10% of the state quota.
- **Region 5 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the State's quota. Commercial harvest openings can occur in Region 5 after the recreational season is completed, with a maximum harvest of 5% of the state quota.
- **Region 6 -** Managed for the primary benefit of the recreational fishery. The recreational fishery will be structured to take 100% of the State's quota. Commercial harvest openings can occur in Region 6 after the recreational season is completed, with a maximum harvest of 10% of the state quota.

Recreational Advisors Rec	ommondation	Final:						
Commerical and recreational			2012 spot shrin	np quota				
Management Region	Total Quota	State Share	Recreational Harvest	Commercial Harvest	Total Harvest	Percent Recreational	Percent Commercial	Estimated Days Recreational
Region 1	92,000	46,000	41,400	4,600	46,000	90%	10%	36
Region 3	176,000	88,000	26,400	61,600	88,000	30%	70%	136
Region 3 Discovery Bay SD	4,000	2,000	2,000	0	2,000	100%	0%	4
Region 1 & 3 Total	272,000	136,000	69,800	66,200	136,000			
percentage	-		51%	49%				
Region 2	51,000	25,500	25,500	0	25,500	100%	0%	3
Region 4	20,000	10,000	10,000	0	10,000	100%	0%	4
Region 5	170,000	85,000	85,000	0	85,000	100%	0%	4
Region 6	8,000	4,000	4,000	0	4,000	100%	0%	5
Region 2,4,5 & 6 Total	249,000	124,500	124,500	0	124,500			
percentage			100%	0%				
Grand Total	521,000	260,500	194,300	66,200	260,500			
percentage			75%	25%				